

2014-2016 CCMP REVISION

CCMP Revision HABITAT Subcommittee Meeting #2 December 3, 2014

MEETING PACKET

Habitat Subcommittee Members,

Enclosed are the following meeting materials for your review to prepare for the second meeting of the Habitat Subcommittee:

- 1. **Draft Habitat Objectives.** The draft objectives were prepared by SFEP staff for your use as a starting point for discussion. Please note that under each draft objective are examples of possible action topics that might fall under that objective. The examples are included for illustrative purposes only, in an effort to help explain the types of actions that may fall under a particular objective. Our discussion at the meeting will focus on the objective level.
- 2. **Appendix A.** A description of the process SFEP staff undertook to develop the draft objectives.
- 3. **Appendix B.** The objectives and actions prioritization process approved by the Steering Committee and the SFEP Implementation Committee.

To help structure our initial high level discussion on objectives, please focus on whether the draft objectives accomplish the following:

- Support the Habitat Topic Area working goal (Appendix A)
- Reflect/support the sources (Appendix A)
- Increase the resilience of the Estuary in the face of the anticipated impacts as the result of climate change and population growth
- Meet the prioritization criteria (Appendix B)
- Support potential actions that you consider are the "game changers"
- Support potential actions that you feel should be the priorities for the next five years

CCMP Revision DRAFT HABITAT OBJECTIVES 12/03/14

The following are draft objectives, as a starting point for discussion by the Habitat Subcommittee. Under each draft objective are examples of possible action topics. The examples are included for illustrative purposes only, in an effort to help explain the types of actions that may fall under a particular objective.

DRAFT OBJECTIVES

Protect and enhance beneficial ecological functions and habitat connectivity to mitigate
anticipated impacts to habitat resources as the result of climate change and population growth.
[Quality]

HOW (EXAMPLES of possible action topics for illustrative purposes)

- Protect and manage existing quality habitats of all types
- Restore the functionality of impaired habitats
- Improve terrestrial and aquatic habitat connectivity
- Reduce, prevent, and remediate pollution/contamination
- Maintain natural ecological processes, such as fresh water flows, sediments, and inundation
- Maintain and enhance the diversity and abundance of habitat resources to mitigate
 anticipated impacts to habitat resources as the result of climate change and population growth.
 [Quantity]

HOW (EXAMPLES of possible action topics for illustrative purposes)

- Acquire, conserve, and protect existing natural/open spaces
- Create and restore habitat conditions critical to biodiversity
- Promote Regional monitoring/tracking of restoration/mitigation/Green Infrastructure
- 3. Protect and enhance the inherent self-sustainability and resiliency of habitat resources to mitigate anticipated impacts to habitat resources as the result of climate change and population growth.

HOW (EXAMPLES of possible action topics for illustrative purposes)

- Prepare Regional Habitat Strategy that responds to Drivers of Change
- Promote Watershed/Green Infrastructure planning and implementation
- Research and apply new habitat restoration methods

APPENDIX A

2014-16 CCMP REVISION BACKGROUND ON PROCESS FOR DEVELOPING DRAFT HABITAT OBJECTIVES

Background

The Habitat Subcommittee met for the first time on September 9, 2014. At that meeting, the Subcommittee brainstormed on habitat issues in the San Francisco Bay-Delta Estuary, both in terms of current stressors and future desired conditions.

A straw goal statement was formed by distilling the existing 2007 CCMP goal statements on Pollution Prevention and Water Use. The Habitat Subcommittee and SFEP staff considered the offered language. The was discussion about word choices such as "health", "ecosystem processes", and "resiliency" as potentially misunderstood or misinterpreted. By meeting's end, the Subcommittee agreed to the following working goal for the Habitat Topic Area, with the acknowledgement that there may be further discussion and revisions specifically regarding use of the term "self-sustaining":

Expand, improve, and maintain the diverse terrestrial and aquatic habitats of a self-sustaining SF Bay-Delta Estuary.

The next two meetings of the Habitat Subcommittee will be focused on drafting objectives for the revised CCMP.

Process for Developing Draft Objectives

To prepare for the second meeting of the Habitats Subcommittee, SFEP staff drew from a variety of sources to craft a set of draft objectives for discussion by the Subcommittee.

The primary sources were:

- 1. The 2007 CCMP objectives
- 2. The results of the brainstorm from the initial Habitat Subcommittee meeting
- 3. The benchmarks of health described in the 2011 State of the Bay Report

In addition, SFEP reviewed many additional key regional policy or management documents and pulled materials from those that were particularly relevant for the objectives discussion as *secondary sources*.

Finally, SFEP staff and the Subcommittee members recognize that climate change and population growth are key drivers of change for the San Francisco Bay Delta. With the 2016 CCMP, the agencies and organizations of the San Francisco Estuary Partnership are striving to prepare a guide for Estuary managers that will be of great practical benefit in responding to these unprecedented new

challenges as we take a longer-term view of these changing environmental conditions which will become more severe as decades unfold.

Population growth in the Bay Area will increase pressure to develop in existing open spaces and agricultural tracts, further reducing and fragmenting available terrestrial habitats. The economics of development growth may increasingly undermine environmental protections. Expanded population and urbanization will likely generate greater non-point source pollution, further impairing both aquatic and terrestrial habitats. Climate change is predicted to alter hydrology, air and water temperatures, and sea-level. A range of habitat types will see changes in flow regimes, sediment supply, aquatic salinity, inundation, and vegetation.

Given the anticipated impacts to habitat quality and availability as the result of climate change and population growth, the draft objectives are aimed at increasing the resiliency of the habitat resources in the face of these changes.

The following figure (Figure 1) shows the process for developing draft objectives to bring to the Subcommittee for consideration and discussion.

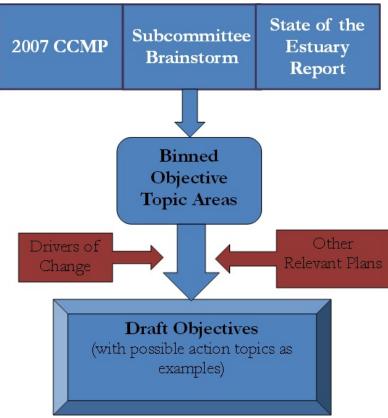


Figure 1. Process for Developing Draft CCMP Objectives

Content from the various sources was collected and sorted by common topic area (Table A). Potential objectives were drafted based on the binned content, in direct response to the key drivers of change.

Table A. Sources for Draft Habitat Objectives

SOURCE	OBJECTIVE BINS				
	Functionality/Connectivity (Quality)	Diversity/Abundance (Quantity)	Sustainability/Resiliency (Driver of Change)		
	PRIMARY SOURCES				
2007 CCMP OBJECTIVES	 Define, study, and protect habitat values of aquatic mineral resources, including sand and oyster shell benthic environments. (AR-8) Reduce and prevent marine debris and its impacts to the Estuary (AR-9) Remediate pollution threats to public health and wildlife in the Estuary. (PO-3) Improve water quality through restoration and enhancement of tidal wetland functions in the Estuary and riparian and floodplain wetland functions in the watersheds. (PO-4) Develop and implement specific and targeted public education and involvement action plans about fish and wildlife resources and how to restore and improve their populations and habitat. (PI-3) Effectively monitor and conduct research on flow regime, pollutants, dredging and waterway modification, fish and other aquatic resources, wildlife, wetlands, and land use within the boundaries of the Estuary, using new and existing facilities, programs, agencies, and public involvement groups. (RM-2) 	 While awaiting completion of the comprehensive plan called for in Objective AR-5, and in order to create habitat conditions that contribute to the attainment of that Objective, immediately implement a phased approach to provide needed: (i) water quality, flows, and other operational measures; (ii) water management facilities; and (iii) other aquatic components; so long as the phased approach significantly reduces impacts on aquatic estuarine resources (AR-4) Develop and implement programs in the watershed above the Estuary necessary to complement Objective AR-5.(AR-6) Protect, enhance, and restore subtidal habitats (AR-7) Create and restore habitats critical to the survival of plant and animal populations and enhance the biodiversity of the Estuary.(WL-1) Protect existing wetlands using current, new, and expanded programs of wetland acquisition, easement agreements, and cooperative management systems.(WT-3) Expand the wetland resource base by 	 Improve the effectiveness of the techniques and programs used to monitor and evaluate ecosystem condition/"health" and the responses of the ecosystem to restoration projects, resource management and regulatory actions, and large-scale environmental change (e.g., global climate change and sea level rise-(AR-1) Use existing and new information to develop and implement a comprehensive plan that protects the Estuary's freshwater inflow-dependent aquatic resources (AR-5) Create a comprehensive, Estuarywide wetlands management program (WT-1) Improve the wetland regulatory system (WT-2) Improve regional monitoring and tracking of wetland restoration and mitigation projects and encourage research on wetland issues.(WT-5) Promote integrated regional water management and development of diversified portfolios of water management strategies to ensure better water quality, and to foster environmental restoration and 		

		restoring, enhancing, and creating wetland resources using a variety of approaches (WT-4) • Encourage, support and implement the beneficial reuse of dredged material for projects such as wetlands creation/restoration, levee rehabilitation, landfill cover, and upland building material where environmentally acceptable.(DW-4)	stewardship, efficient urban development, protection of agriculture, sustainable water uses, reliable water supplies, and a strong economy.(WU-4) • Use existing institutional capacity to improve planning, regulatory, and development programs of local, regional, and state agencies to protect the resources of the Estuary, in concert with a sustainable economy.(LU-1) • Coordinate and improve integrated and regional management for land use, water supply and recycled water, stormwater management and flood protection, habitat and watershed protection, transportation, housing, and physical infrastructure, to both protect the Estuary and its watersheds and provide for a sustainable economy.(LU-2)
SUBCOMMITTEE BRAINSTORM	 Interconnected (and functioning) Connectivity across and along shoreline – more complete habitat/ ecotone between watersheds and marshes Large parcels Protect and restore large and small parcels – complete marsh habitats Adequate flows Less pollution Cleaner stormwater Green infrastructure (multiple functions) Gradients diversified Topographic Salinity Structural integrity 	 All available habitats are acquired and restored Protected and appreciated Maintain habitat and native species diversity Ensure habitats are there for species Maintain balance of habitats – no net loss 	 Adjusting to drivers of change/increasing resiliency More space beyond present footprint More sediment More water Accommodation for sea level rise Economically valued Dynamic/ever-changing Sustain species diversity (re: climate change – how much effort to preserve species?) Figured out what we want to do Have Restoration Authority in place Set up habitats to be resilient/ respond to future conditions

2015 STATE OF THE ESTUARY REPORT	 Estuarine Open Water: Seasonal low-salinity habitat Salinity: 2pt/1,000pt < 65 km from Golden Gate for > 100 days from Feb – June Baylands (tidal marsh/flat): Physical/biological condition CRAM score for physical structure of North coast marshes Watersheds: Stream habitat Condition CRAM score of 75% of reference reach value Stream biological integrity 75% of watershed stream assessments score "excellent-good" using BMI 	Baylands (tidal marsh/flat): Regional extent Restore 100,000 wetland acres Restore 30,000 tidal flat acres Size of existing parcels (patch size) ±25% of historical patch size/each size category Watersheds: Width of riparian areas % of historical riparian width distribution	
	SI	ECONDARY SOURCES	
Delta Plan, 2013	 Stated Objective: "restore the Delta ecosystem including its fisheries and wildlife, as the heart of a healthy estuary and wetland ecosystem" Envisioned Ecosystem: The tidal channels and bays in the Delta and Suisun Marsh connect with freshwater creeks, upland grasslands, and woodlands The Sacramento and San Joaquin rivers and other Delta tributaries include reaches where streams are free to meander and connect seasonally to functional floodplains Habitats for resident and rearing migratory fish, birds, and upland wildlife are connected by migratory corridors, including areas with high-quality cover 	More variations in water flows and conditions make aquatic habitats, tidal marshes, and floodplains more dynamic, encourage survival of native species, and resist invasions by weeds and pests	The ecosystem is resilient enough to absorb and adapt to current and future effects of multiple stressors without significant declines in ecosystem services

	and feeding opportunities		
SF Bay Area Conservancy Program Strategic Plan 2013-2018 (State Coastal Conservancy)	Objective 11D: Enhance tidal wetlands, managed wetlands, seasonal wetlands, upland habitat, and subtidal habitat. Objective 11F: Enhance riparian and riverine habitat or other watershed functions and processes for the benefit of wildlife or water quality, including removal of barriers to fish passage or projects that ensure sufficient instream flow. Objective 11H: Eradicate non-native invasive species that threaten important habitats in the San Francisco Bay Area.	Objective 11A: Protect tidal wetlands, managed wetlands, seasonal wetlands, riparian habitat, and subtidal habitat. Objective 11B: Protect wildlife habitat, connecting corridors, scenic areas, and other open-space resources of regional significance. Objective 13A: Protect working lands, including farmland, rangeland and forests. Objective 13B: Implement projects that assist farmers and ranchers to steward the natural resources on their lands.	Objective 11C: Develop plans for enhancement of tidal wetlands, managed wetlands, seasonal wetlands, upland habitat, and subtidal habitat. Objective 11E: Develop plans for enhancement of riparian and riverine habitat or other watershed functions and processes for the benefit of wildlife or water quality, including removal of barriers to fish passage or projects that ensure sufficient instream flow. Objective 11G: Develop plans to eradicate non-native invasive species that threaten important habitats in the San Francisco Bay Area.
Draft Baylands Goals Technical Update (BEHGU)	Regional Strategies to Promote Resilience in the Baylands Landscape, Habitats and Wildlife 1. Restore watershed connections that nourish the Baylands with sediment and freshwater. 2. Design complexity and connectivity into the Baylands landscape at various spatial scales. 3. Restore and conserve complete tidal wetlands systems. 4. Restore Baylands to tidal action prior to 2030.	Regional Strategies to Promote Resilience in the Baylands Landscape, Habitats and Wildlife 9. Develop a comprehensive portfolio of transition zone conservation, restoration, and management strategies for the various transition zone types.	Regional Strategies to Promote Resilience in the Baylands Landscape, Habitats and Wildlife 5. Plan for the Baylands to migrate. 6. N/A- living resources 7. Develop and implement a comprehensive regional sediment management plan. 8. Invest in planning, policy and monitoring. 10. Develop a regional transition zone assessment program. 11. Improve carbon management, prevent further subsidence, and reduce greenhouse gas emissions from Baylands.

San Francisco Bay Subtidal Habitat Goals Report

Within Habitat Integration Science Goals

- Understand the ecosystem services supported b marsh sub-tidal integration and living shorelines
- Develop best practices for integrating subtidal restoration with adjacent wetlands
- Develop best practices for pilot projects to develop living shorelines

Within Habitat Integration Restoration Goals

- Explore the integration of upland, intertidal and subtidal habitats in SF Bay
- Integrate habitat flexibility to increase resilience in the face of long-term climate change at habitat restoration sites
- Explore the use of living shorelines projects as a way to achieve multiple benefits in future shoreline restoration

Within Restoration Goals

- Encourage removal of artificial structures that have negative impacts on habitat
- Restore and maintain natural intertidal and subtidal rock habitats

Within Protection Goals

- Promote no net increase in disturbance to SF Bay soft bottom habitat
- Promote no net loss to SF Bay subtidal and intertidal sand habitats, eelgrass beds, native shellfish habitats, natural intertidal and subtidal rock habitats,

Within Restoration Goals

- Encourage the application of sustainable techniques in sand habitat replenishment or restoration projects
- Increase native oyster population through a phased, adaptive mgmt. approach
- Increase native eelgrass population through a phased, adaptive mgmt. approach

Within Protection Goals

- Establish eelgrass reserves
- Identify and protect areas for future eelgrass expansion, restoration or creation
- Identify and protect areas with potential for future shellfish expansion, restoration or creation

Within Science Goals

- Understand the ecosystem services and changes in extent or condition of macroalgal beds
- Understand factors controlling the development and persistence of eelgrass beds
- Develop the most effective ways of restoring and protecting eelgrass beds

Within Science Goals

- Understand the extent of ecosystem services provided by soft substrate, rocky, shellfish, eelgrass and macroalgal bed habitats.
- Understand the factors controlling the development and persistence of shellfish and eelgrass bed habitats

Within Protection Goals

 Consider the potential ecological effects of contaminated sediments when developing and planning projects that disturb subtidal sediments

Within Habitat Integration Restoration Goals

- Explore the integration of upland, intertidal and subtidal habitats in SF Bay
- Integrate habitat flexibility to increase resilience in the face of long-term climate change at habitat restoration sites

Within Restoration Goals

 Increase native oyster and eelgrass habitats within 8,000 acres of suitable subtidal area over 50-year timeframe

*Consider long-term climate change related changes described on page 37

These include:

Sea level rise Temperature rise Total precipitation

	and existing macroalgal beds of Fucus and Gracilaria. Develop a coordinated, collaborative approach for regional sediment management for SF Bay Protect: -widgeon grass habitat -Sago pondweed habitat -areas for future eelgrass expansion, restoration or creation -areas with potential for future shellfish expansion, restoration or creation Enhance and protect habitat functions and historical value of artificial structures Improve subtidal habitats by minimizing placement of artificial structures that are detrimental to subtidal habitat function		Wind speed Storm frequency Acidification Interactions Levee failures Changed delta configuration Population growth (human) Continued reduction in sediments Introduced species Industrial development
Upland Habitat Goals Project Report 2011	Riparian/Fish Conservation Actions 1. Implement Recovery Plan for the Evolutionarily significant Unit of Central California Coast Coho Salmon and the Priority Recovery Actions for the Central CA Coast Steelhead Distinct Population Segment 2. Encourage development of multistakeholder watershed plans 4. Limit encroachment of riparian areas by establishing and enforcing strong stream protection policies 6. Implement aggressive sediment and nonpoint source pollution control measures 7. Secure seasonal water releases to benefit native fishes, especially coho salmon and rearing and smolting steelhead	Riparian/Fish Conservation Actions 5. Restore stream channels and adjacent riparian habitat including the strategic removal of barriers to fish passage where appropriate 3. Secure sensitive undeveloped headwaters and streamside lands through easements, fee acquisition, voluntary stewardship incentives and policies	Riparian/Fish Conservation Actions 2. Encourage development of multistakeholder watershed plans 3. Secure sensitive undeveloped headwaters and streamside lands through easements, fee acquisition, voluntary stewardship incentives and policies 8. Improve the stewardship of streams and riparian areas on public and private land Research Needs Development threat assessment Up-to-date Vegetation Map using MCV classification Species occurrence info

			 Historical baselines of habitat distribution Stewardship classifications for protected lands Development of Rangeland sustainability and stewardship indicators Mapping of unpaved roads, rangelands, policy protection Tracking regulatory and flood control easements
Baylands Ecosystem Habitat Goals (Goals Project, 2000)	Characteristics of High Quality Habitats (by type) Tidal Flat (148) Absence of vascular vegetation, except eelgrass. Diverse and abundant infauna and epifauna attractive to shorebirds at low tide and macroinvertebrates and fishes at high tide. No, or few, non-native invasive species. A range of particle sizes (sandy to clay). Salinities do not rapidly fluctuate. Well-oxygenated sediments and low contaminant concentrations. A wide area with little shoreline disturbance. Tide Marsh (149) Well-developed tidal channel systems. Natural transition to adjacent uplands. Wide upland buffers to minimize human disturbance. Connections with other large patches of tidal marsh enabling marsh-dependent birds and mammals to move safely Pans in the marsh plain and along the	Regional Perspective (pg 92)baylands and adjacent areas should be a diverse mosaic of habitats, including: • Many large patches of tidal marsh connected by corridors to enable the movement of small mammals and marsh-dependent birds. • Several large complexes of salt ponds managed for shorebirds and waterfowl. • Extensive areas of managed seasonal ponds. • Large expanses of managed marsh. • Continuous corridors of riparian vegetation along the Bay's tributary streams. • Restored beaches, natural salt ponds, and other unique habitats. • Intact patches of adjacent habitats including grasslands, seasonal wetlands, and forests.	Recommended Objectives for Regional Baylands Science Program (pg 181) Increase understanding of baylands habitats and ecological functions. Build upon existing science and monitoring experience. Obtain useful information from each restoration and enhancement project and use projects to test new ideas Monitor to measure progress towards the Goals. Monitor some mitigation projects.

marsh/upland transition.	
 Other mudflats/wetland types nearby. 	
 Dominance of appropriate species of 	
native plants and animals.	
 Minimal uplands or structural intrusion/ 	
fragmenting to discourage predators	
access.	
Muted Tide Marsh (151)	
 Open water areas subject to restricted 	
tidal influence and provide important	
habitat for diving birds	
 Areas maintained as tidal flat with 	
desynchronized tidal flooding to provide	
high tide foraging and roosting habitats.	
Managed Marsh	
 Sufficient topographic variation to 	
provide variety of water depths, plant	
diversity, and high water refugia	
Diversity of habitat features to provide	
nesting, roosting, and foraging for a wide	
variety of species.	
Provision for wetland habitat functions in	
short supply during certain seasons,	
years, and portions of the tidal cycle.	
Water level management to optimize	
wildlife utilization.	
Well-maintained levees, preferably with	
outboard marsh to minimize erosion.	
A minimum impact on fish populations	
resulting from water diversions.	
An absence of contamination that	
adversely affects biota.	
Managed Seasonal Pond (155)	
Frequently or continuously inundated	
shallow ponds during waterfowl and	
shorebird migration and wintering	
Presence of ponds every year.	
Well developed depressional topography,	

scattered shallow ponds after heavy rains,	
and presence of short sparse vegetation	
with significant native wetland	
vegetation.	
Location near tidal flats to minimize loss	
of energy by foraging shorebirds.	
Minor component of tall, perennial	
wetlands vegetation, unless managed as a	
brood pond for waterfowl	
Presence of unvegetated areas.	
Abundance of preferred plant and	
invertebrate food sources.	
Located within the baylands and on lands	
transitional with adjacent uplands.	
Few nearby obstructions and	
disturbances.	
Salt Pond (157)	
Series of ponds with salinities varying	
from low to mid-salinity (<180ppt), with	
few high-salinity ponds.	
Water depths vary from shallow to very	
shallow. Water depth spatially variable to	
increase habitat diversity.	
Barren islands within the ponds and/or	
remote, undisturbed parts of dikes	
between ponds to provide roosting and	
nesting sites for shorebirds and terns.	
Proximity to tidal flats minimizing energy	
losses for shorebirds moving to peripheral	
foraging habitat.	
Limited nearby obstructions and	
disturbances.	
Riparian Forest (159)	
Extends in a continuous corridor along a	
stream course.	
Extends laterally from stream channel	
across an unimpeded floodplain.	
Forms natural transitional ecotone with	

	the adjacent uplands. • Free of domesticated animals and human disturbance. • Supports diversity of native understory and canopy plant species—free of invasive plants. Willow Grove (159) • Hydrological conditions (including water quality) suitable to ensure long-term support of grove vegetation. • Has natural transitional ecotone with the adjacent uplands. • Free of domesticated animals and human disturbance.		
San Francisco Bay Joint Venture (Executive Summary)	Improve habitat management on public and private lands through cooperative agreements and incentives	Secure, restore, and improve wetlands, riparian habitat, and associated uplands by applying incentives and using non- regulatory techniques	 Strengthen and promote new sources of funding for (acquisition, restoration, and improvements) Support the monitoring and evaluation of habitat restoration projects and research to improve future restoration projects

ESTUARY PARTNERSHIP

APPENDIX B

CCMP 2016 Revision

CRITERIA FOR SETTING OBJECTIVES/ACTIONS

Background

A primary goal for the revised CCMP is to be strategic and focused. While the goals will be centered on where the Estuary should be in 2050, the actions should be measurable against objectives and achievable within five years. To assist with the process of considering possible objectives and actions, the IC CCMP Revision Steering Committee agreed to use a prioritization process with specific criteria and a framework for how to use the criteria.

Criteria

The following are the agreed upon criteria for prioritizing objectives and actions:

- Makes progress towards goal(s)
- Measurable results within a 5 year timeframe
- High probability of success/high level of feasibility
- High level of expected benefit
- High level of importance/urgency
- Strengthens Partnerships/Promotes Leveraging
- Related to other actions/interdependency
- Linked to federal/state/local funding priorities
- Considers climate change

Framework for Applying Criteria

A potential objective or action does not need to meet *all* the criteria above to be considered for inclusion in the CCMP, but must meet the *majority*.

However, the following criteria are considered *mandatory* and must be met by all objectives and actions:

- Makes progress towards goal(s)
- Measurable results within a 5 year time frame

Every potential objective or action should be assessed by evaluating each of the criteria as they apply to that objective or action as High (3), Medium (2), Low (1), or none (0). Relative scoring of the objectives and actions will be used to prioritize inclusion in the 2016 CCMP.