#### PCBS IN CAULK PROJECT

# **Training Strategy**

for a Municipal Program to Reduce PCBs in Runoff Associated with Demolition and Remodeling Projects

Prepared for

# SAN FRANCISCO ESTUARY PARTNERSHIP TAKING ACTION FOR CLEAN WATER

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#### DISCLAIMER

This document is one of several major products for the San Francisco Estuary Partnership's polychlorinated biphenyls (PCBs) in Caulk Project, which was created to address potential impacts of PCBs in caulks and sealants released into stormwater runoff during demolition or remodeling projects in the San Francisco Bay Area. The project is assisting the implementation of the Total Maximum Daily Load (TMDL) for PCBs in San Francisco Bay. The PCBs TMDL includes a plan for reducing PCB loads that is implemented through permits, including the Municipal Regional National Pollutant Discharge Elimination System (NPDES) Permit for Stormwater (MRP). In the first five-year permit term, starting in 2009, stormwater Permittees are required to investigate the costs, effectiveness and technical feasibility of several categories of potential PCBs control measures. The PCBs in Caulk Project focused on one such category of potential PCBs controls: measures to minimize the release of PCBs in caulks and sealants to stormwater runoff during demolition or remodeling projects.

In the 2014-2015 timeframe, Permittees and San Francisco Bay Regional Water Quality Control Board (Regional Water Board) staff will evaluate the potential PCBs controls based on their effectiveness in reducing PCBs loads to stormwater, cost, and other relevant factors, to inform planning further efforts to address PCBs during the next permit term. To the extent that Permittees will be required in future permits to control PCBs in caulks and sealants released during building demolition or remodeling, this document is intended to assist in complying with such requirements. At the time of publication (2011), municipalities are not required to implement this process.

This Training Program refers to a companion document, the Model Implementation Process, which breaks new ground as the first known attempt to create a potential regional regulatory process to manage PCBs in caulks and sealants to protect water quality. It also leaves many issues for potential future implementers to address.

This document refers to state and federal regulations related to PCBs that are legally complex and may be subject to varying interpretations, in some cases due to variable, site-specific characteristics. The regulatory information in this document is presented as background information only and does not replace or supplant the requirements of federal or California law and regulations, including but not limited to the Toxic Substances Control Act or the PCBs regulations at 40 CFR Part 761.

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# Training Strategy for a Municipal Program to Reduce PCBs in Runoff Associated with Demolition and Remodeling Projects

#### TABLE OF CONTENTS

Disclai	imeri
1.0	Contract Task
2.0	Muncipal Inspector Training1
2.1	Muncipal Inspector Training Objective1
2.2	Municipal Inspector Learning Objectives1
2.3	Muncipal Inspector Audience 1
2.4	Muncipal Inspector Training Outline
2.5	Municipal Inspector Training Materials
3.0	Muncipal Staff Training
3.1	Municipal Staff Training Objective
3.2	Municipal Staff Learning Objectives
3.3	Municipal Staff Audience
3.4	Municipal Staff Training Outline
3.5	Municipal Staff Training Materials5
Appen	dix A. Municipal Staff Training Presentation1

### 1.0 CONTRACT TASK

Develop a program to train and deploy municipal staff (such as hazardous material or building inspectors) to ensure proper implementation of the Best Management Practices (BMPs) and compliance with the program.

- Identify training objectives, and audience.
- Develop model training materials to provide guidance and instruction to hazardous material or building inspectors on proper implementation of the BMPs and compliance with the Model Implementation Plan.

#### 2.0 MUNCIPAL INSPECTOR TRAINING

#### 2.1 Muncipal Inspector Training Objective

Provide municipal inspectors with the information needed to assess Best Management Practice (BMP) implementation on PCBs in Caulk project sites. The program will provide a background and introduction to the issues associated with PCBs in Caulk, including the water quality concerns, and will address the inspector's primary program responsibilities.

#### 2.2 Municipal Inspector Learning Objectives

Upon completion the training inspectors will have the following knowledge and skills:

- Understand background of polychlorinated biphenyls (PCBs) use in caulk
- Understand the Municipal Regional Permit (MRP) and water quality concerns related to PCBs on a demolition or remodeling project site
- Understand California and Federal regulatory requirements for managing PCBs in caulk and associated PCBs contamination.
- Understand municipal authorities regarding PCBs at demolition and remodeling projects
- Describe how PCBs can be mobilized on a project site
- Develop familiarity with the BMPs used to prevent the mobilization of PCBs during demolition and remodeling projects
- Understand how an inspection should be conducted to assess appropriateness and effectiveness of BMPs implemented at a site
- Identify discharges and work with the site operator to eliminate discharges in a timely and efficient manner
- Know how to accurately complete appropriate site inspection checklist
- Identify safety issues associated with a PCBs work area
- Know how to determine the adequacy of reporting to certify PCBs in caulk cleanup completion

#### 2.3 Muncipal Inspector Audience

It is anticipated that municipal building inspectors, hazardous material inspectors, and construction stormwater inspectors will enforce ordinances. The audience is assumed to have basic knowledge and experience in conducting inspections and reviewing documentation to assess compliance with compliance with local codes, ordinances, and permits, and familiarity

with traditional BMPs used on a construction site for erosion control, sediment control, good housekeeping, and waste management.

#### 2.4 Muncipal Inspector Training Outline

#### Section 1: Background

- I. Background on PCBs in Caulk
- II. Background on PCBs in Building Materials
- III. Water Quality Impairments due to PCBs
- IV. Municipal Regional Stormwater Permit (MRP)
- V. Municipal Ordinance
- VI. Relationship of Municipal Requirements to State and Federal Requirements Regarding PCBs

#### Section 2: Managing PCBs Mobilization

- I. How PCBs are Mobilized
- II. PCBs BMPs
  - i. Building Occupant Notification
  - ii. Worker Training
  - iii. Personal Protective Equipment (PPE)
  - iv. Work Area Containment
  - v. Tools and Equipment
  - vi. Demolition
  - vii. Site Erosion and Sediment Controls
    - a. Wind Erosion Control
    - b. Stabilized Construction Entrance
    - c. Stockpile Management
    - d. Hazardous Waste Management
    - e. Contaminated Soil Management
    - f. Concrete Waste Management
    - g. Demolition Adjacent to Water
    - h. Paving and Grading Operations
  - viii. Work Area Housekeeping and End of Project
    - ix. Transport and Disposal BMPs
- III. PCBs Runoff Prevention Plan
  - i. Components and Use of Plan for an Inspection

ii. Exercise (Consider using a tabletop exercise: use site plan and have participants work through a conceptual layout of BMPs for a simple demolition or remodeling project. This provides understanding of what to expect on the project site.)

#### **Section 3: Inspection Tools**

- I. Conducting an Inspection During Construction
  - i. Planning Inspection
  - ii. Inspection Form
  - iii. Exercise (Consider development of a tabletop exercise: use site plan and photographs from pilot project.)
- II. Conducting an Inspection Project Completion
  - i. Planning Inspection
  - ii. Inspection Form

#### Section 4: Safety

- I. Inspector Safety
  - i. Construction Site Safety
  - ii. Hazardous Materials Remediation Site

## 2.5 Municipal Inspector Training Materials

The training program described above was created to provide an outline to train municipal building inspectors or other municipal staff who would oversee the implementation of PCBs in Caulk BMPs. During the trial implementation workshop in July 2011, municipal staff communicated that municipal inspectors are not involved with the inspection of BMPs during the implementation of a project. The above training strategy is preserved in the event that such a program might be needed to train municipal staff or contractors on the implementation of PCBs in caulk BMPs.

Following the trial implementation workshop, a new training strategy and PowerPoint<sup>TM</sup> presentation was developed to provide an introduction of the Model Implementation Process and BMPs for municipal staff. The revised strategy is described in Section 3; and the presentation is provided in Appendix A and as a separate PowerPoint<sup>TM</sup> file.

# 3.0 MUNCIPAL STAFF TRAINING

## 3.1 Municipal Staff Training Objective

Provide municipal staff with the information needed to understand the model implementation process for a municipal program to reduce PCBs in runoff associated with demolition and remodeling projects and to become familiar with the types of BMPs that can be implemented to reduce PCBs in runoff associated with demolition and remodeling projects.

## 3.2 Municipal Staff Learning Objectives

Upon completion the training municipal staff will have the following knowledge and skills:

- Understand background of polychlorinated biphenyls (PCBs) use in caulk
- Understand water quality concerns related to PCBs on a demolition or remodeling project site
- Be familiar with California and Federal regulatory requirements for managing PCBs in caulk.
- Understand municipal authorities regarding PCBs at demolition and remodeling projects.
- Understand the structure of the PCBs model implementation process.
- Understand what demolition and remodeling projects will be affected by the PCBs model implementation process.
- Describe how PCBs model implementation process forms are used by project Applicants.
- Know how to review the Applicant submitted PCBs in Caulk Initiation Form and PCBs in Caulk Termination Form.
- Develop familiarity with the BMPs used to prevent the mobilization of PCBs during demolition and remodeling projects

#### 3.3 Municipal Staff Audience

Municipal staff including: building permit, planning, engineering, and stormwater program staff.

#### 3.4 Municipal Staff Training Outline

#### Section 1: Background

- I. Water Quality and PCBs
- II. Stormwater and PCBs
- III. Background on PCBs in Caulk
- IV. PCBs in Caulk Project Objective

#### Section 2: Model Implementation Process

- I. Process Introduction
- II. Municipal Role in Process
- III. PCBs in Caulk Initiation Form
  - a. Owner and Project Information
  - b. PCBs Screening Assessment
    - i. Structure Use, Age, and Construction
    - ii. Caulk Sampling and Analysis
  - c. PCBs Runoff Prevention
  - d. Caulk Removal
  - e. Federal, State, and local Notifications
  - f. Certification

- IV. PCBs in Caulk Termination Form
  - a. Owner and Project Information
  - b. PCBs Runoff Prevention Plan
  - c. PCBs Removal and Clean-up
  - d. PCBs Waste Disposal
  - e. Certification
- V. Summary of Process

#### Section 3: Best Management Practices

- I. BMP Introduction
- II. BMP Categories
  - a. Building Occupant Notification
  - b. Worker Training
  - c. Personal Protective Equipment
  - d. Work Area Containment
  - e. Tools and Equipment
  - f. Demolition BMPs
  - g. Erosion and Sediment Control
  - h. Work Area Housekeeping and End of Project Activities
  - i. Transport and Disposal
- III. Summary of BMPs

#### 3.5 Municipal Staff Training Materials

The PowerPoint<sup>™</sup> presentation provided in Appendix A was developed to provide an introduction of the Model Implementation Process and BMPs for municipal staff.

### APPENDIX A. MUNICIPAL STAFF TRAINING PRESENTATION

























MODEL FORM 1           For Manicipality U:           Date Received           File #	e Only
Form 1. PCBs in Caulk Initiation Form PCBs Screening Assessment and Runoff Prevention	
All Applicants complete Part 1.	
Part 1. Owner and Project Information	
Owner Information	
Name	
Address	
City State Zip	
Contact (Agent)	
Phone	
Project Location	
Address	
City State CA Zip	
All Applicants complete Part 2, Question 1,	
Part 2. PCBs Screening Assessment	
Question 1. Structure Type, Use, and Age Screening	
1a Is the structure concrete or masonry construction?	No
Ib Is the structure's use institutional, industrial, commercial, or a Second Se	No
1c Was the structure was built or renovated between 1950 and 1980?	No
<ul> <li>If the answer to all of the above questions is Yes, continue to Question 2.</li> <li>If the answer to any of the above questions is No, the PCBs Screening Assessment is c Part 6.</li> </ul>	complete, skip to 13

		Part 1
Part 1: Owner and Proje	ect Inforr	mation
Part 1. Owner and Project Information		
Owner Informat	ion	
Name		
Address		
City	State	Zip
Contact (Agent)		
Phone		
Project Location	n	
Address	1	
City	State CA	Zip
		14

Г Г	Part 2: DCBs Screening As	5055 P20	Part
F	Part 2: PCBs Screening As	Sessine	5111
Part	2. PCBs Screening Assessment		
Que	stion 1. Structure Type, Use, and Age Screening		
1a	Is the structure concrete or masonry construction?	Yes	No No
1b	Is the structure's use institutional, industrial, commercial, or a residential building with four or more stories above ground level that is not a single-family home?	Yes	No No
1c	Was the structure was built or renovated between 1950 and 1980?	Yes	No No
>	If the answer to all of the above questions is Yes, continue to Question	2.	
>	If the answer to any of the above questions is $No$ , the PCBs Screening Part 6.	Assessment is comp	olete, skip to
			15



	Part 2
PCBs in Caulk Screening (Testing)	
Part 2. PCBs Screening Assessment (Continued)	
Question 2. PCBs in Caulk Screening	
<b>Prior Knowledge of Caulk Formulation (Option 1)</b> Option for Applicants who possess specific information on the formulation of the caulk used in the struct	ture.
2a Do you have documentation of the all the caulk formulations Yes No used in the building that confirms the caulk contains PCBs?	
If Yes, continue to Question 2b.	
If No, use Option 2.	
2b Do you know the concentration of PCBs in the caulk Yes No formulations?	
If Yes, enter concentrations in Question 2c	
If No, you must sample the caulk, use Option 2.	
	17

		Part 2
Part 2. PCBs Screening Assessment (Continued)		
Caulk Sampling and Analysis (Option 2) Option for Applicants who conducted representative sampling and and Assessment.	alysis as part of the PCBs S	creening
2f Enter the application type <sup>1</sup> and concentrations of PCBs.		
Application Type	Concentration	
1		
2		
3		
4		
5		
2g Were any of the concentrations 1 mg/kg or greater?	Tes Yes	🗌 No
> If Yes, complete Parts 3 through 6.		
> If No, the PCBs Screening Assessment is complete, skip to Par		
<sup>1</sup> Application types include caulk around windows and doors; caulk at structure/wal	kway interfaces; and caulk in exp	vansion joints.







	rt 3: PCBs Runoff Pollutio	IIIIev	entior
Part	3. PCBs Runoff Prevention		
Que	stion 1. Exposure Screening		
1a	Are all PCBs contaminated materials inside the structure?	Yes	🗌 No
1b	Will all equipment and tools that contacts the PCBs contaminated materials be stored inside the structure?	Yes	🗌 No
1c	Will all wastes be stored inside the structure (including debris, wastewater from decontamination, trash containers, and waste management containers) and will all wastes be fully sealed in containers prior to moving outdoors when shipped for off-site disposal?	TYes Yes	No
A	If the answer to all of the above questions is <b>Yes</b> , the project is exem a PCBs Runoff Prevention Plan.	pt from the requi	rement to develop
A	If the answer to any of the above questions is No, a PCBs Runoff Pro	evention Plan is r	equired.







Part 5: Notifications		
<b>art 5. Notifications</b> Then PCBs are detected in caulk at concentrations of 1 mg/kg or greater in cal agencies is required. Notification includes submission of a copy of the orm to the agencies listed below.		
Duestion 1b. Have the following agencies been notified?	∏ Yes	∏No
Environmental Protection Agency, Region 9 PCBs Coordinator		
<ul> <li>Environmental Protection Agency, Region 9 PCBs Coordinator</li> <li>California Department of Toxic Substances Control</li> </ul>	Yes	🗌 No
	☐ Yes ☐ Yes	□ No

Part 6: Certifica	tion
Part 6. Certification	
complete. I further certify that I will notify the [munici information or conditions documented in this form char	
Signature:	Date:
Signature:	Date:
-	Date:





MODEL FORM 2	For M Date Receive File #	d	
Form 2. PCBs in Caulk Termination For			-
Part 1. Owner and Project Informa			
	er Information		-
Name			_
Address City	State	Zip	
Contact (Agent)			_
Phone			_
Pro	ject Location		
Address			_
City	State CA	Zip	-
Part 2. PCBs Runoff Prevention Pla	n		
Question 1 Did this project have a PCBs Runoff > If No, skip to Part 3.	Prevention Plan?	Yes No	
Question 2 Was the PCBs Runoff Prevention Pla		□Yes □No	

Part 1: Own	er and Project	Location
Part 1. Owner and Proje	ect Information	
	Owner Information	
Name		
Address		
City	State	Zip
Contact (Agent)		
Phone		
	<b>Project Location</b>	
Address		
City	State CA	Zip

 PCBs Runoff Prevention Plan Did this project have a PCBs Runoff Prevention Plan? No. skip to Part 3.	Yes	No
 Was the PCBs Runoff Prevention Plan implemented?	Yes	🗌 No

Part 3: PCBs Removal and	Clea	n-up
Part 3. PCBs Removal and Clean-up		
Question 1 Was this project required to remove PCBs-containing caulk per the requirements of 40 CFR 761?	TYes	🗌 No
<ul> <li>Question 2 Did this project have a PCBs clean-up plan required by EPA or a State or local agency?</li> <li>If No, continue to Part 4.</li> </ul>	TYes Yes	🗌 No
Question 2a Were the EPA or other applicable clean-up levels met? Based on the clean-up verification samples, list the maximum concentrations of PCBs detected following clean-up for any materials or soil not disposed of (i.e., the decontaminated material will remain on the	TYes Yes	🗌 No
site).	Concentrat	ion
1.Soil		
2.Wood	<u>12</u>	
3.Asphalt	·	
4.Concrete		
5.Other (specify)		

Part 3: PCBs R	emoval and C	lean	-up
Question 3 Did EPA or another agency in Identify type of restriction:	npose any conditions on future land use?	Yes	No
	Сар	Yes	🗌 No
	Fencing	🗌 Yes	🗌 No
	Signage	🗌 Yes	🗌 No
	Low Occupancy Restriction	🗌 Yes	🗌 No
	Other (specify)	Yes	🗌 No
Question 3a Has the property owner record		🗌 Yes	🗌 No
deed or instrument that is normally examined during a title search and property transfer so that in perpetuity a potential purchaser is informed of the restrictions?		Not Applicable	

art 4: PCBs Waste Dispo	sal	
Part 4. PCBs Waste Disposal		
Question 1 Were all wastes disposed of properly per Federal, State, and local requirements?	🗌 Yes	□ No
Question 2 Did the project generate PCBs hazardous waste?	Yes	🗌 No
Estimate of the <u>weight</u> (in tons, pounds, or kilograms) of PCBs hazardous waste disposed of:	tons / pound (Circle unit us	ds / kilograms sed)
Name of facility where PCBs hazardous waste was disposed of:		
Question 3 Did the project generate PCBs non-hazardous waste?	Yes	No No
Estimate of the <u>weight</u> (in tons, pounds, or kilograms) of PCBs non-hazardous waste disposed of:	tons / pound (Circle unit us	ds / kilograms sed)
Name of facility where PCBs non-hazardous waste was disposed of:		
Question 4 Did the project generate wastewater containing PCBs?	Ves	🗌 No
Estimate of the volume (in gallons) of wastewater disposed of:		gallons

Part 5.	Certification	
complete. I u	understand there are significant penalti	is to the best of my knowledge and belief, true, accurate, and ies for submitting false information <b>[insert appropriate section</b> n and the supporting documentation for at least 5 years.
Signature:		Date:
Name:		









































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57



